

**BEFORE THE BOARD OF TRUSTEES  
TEACHERS' RETIREMENT SYSTEM OF THE STATE OF ILLINOIS**

**In the Matter of:** )  
                            )  
**JONNIE A. STRAIN,** )  
                            )  
**Petitioner.**         )

**PROPOSED DECISION RECOMMENDED BY THE CLAIMS HEARING  
COMMITTEE IN THE ADMINISTRATIVE REVIEW OF JONNIE A.  
STRAIN**

**I. Introduction**

Pursuant to 80 Ill. Admin. Code § 1650.610, *et seq.*, an administrative review hearing was held October 28, 1996, in Springfield, Illinois, to consider the appeal of Teachers' Retirement System (TRS) member Jonnie A. Strain challenging the staff determination denying Ms. Strain's request to purchase three years of pregnancy leave credit under the provisions of 40 ILCS 5/16-127(b)(5)(iii).

The TRS Board of Trustees (Board), the trier of fact in this matter as provided in TRS Rule 1650.620 (80 Ill. Admin. Code § 1650.620), was represented at hearing by its Claims Hearing Committee comprised of the following Board members: Scott Eshelman, Chairperson, James Bruner and Ray Althoff. Sitting as an alternate was Board member Judy Tucker. The Committee was advised in its deliberations by Ralph Loewenstein, Independent Counsel to the Board of Trustees.

Prior to hearing, it was agreed between the Parties that Ms. Strain's administrative review would be submitted to the Claims Hearing Committee solely upon the briefs and that oral argument would be waived.

After reviewing the briefs of the Parties and the exhibits submitted therewith, it is the determination of the Claims Hearing Committee that, since Ms. Strain was not pregnant when she resigned her teaching position in May, 1976, she does not qualify to purchase pregnancy leave credit under the provisions of 40 ILCS 5/16-127(b)(5)(iii).

## **II. Relevant Statutes and Rules**

In the instant case, the Claims Hearing Committee must apply 40 ILCS 5/16-127(b)(5)(iii), which states:

### **40 ILCS 5/16-127**

Sec. 16-127. Computation of creditable service.

(b) The following periods of service shall earn optional credit and each member shall receive credit for all such service for which satisfactory evidence is supplied and all contributions have been paid as of the date specified:

(5) ... (iii) periods prior to July 1, 1983 during which a teacher ceased covered employment due to pregnancy, provided that the teacher returned to teaching service creditable under this System or the State Universities Retirement System following the pregnancy and submits evidence satisfactory to the Board documenting that the employment ceased due to pregnancy. ...

## **III. Issue Statements**

The Parties agreed prior to hearing upon the following issue statements.

- 1) Did Jonnie A. Strain “cease covered employment due to pregnancy” at the conclusion of the 1975-76 School Year when she resigned her teaching position with East Richland School District No. 1?
- 2) Does the phrase “ceased covered employment due to pregnancy” in 40 ILCS 5/16-127(b)(5)(iii) include within its coverage ceasing covered employment to begin a family and then delivering a first child 28 months thereafter?
- 3) Does the phrase “ceased covered employment due to pregnancy” mean ceased covered employment due to the state of pregnancy (i.e., being pregnant at the time the member ceased covered employment)?

The Claims Hearing Committee finds these to be accurate statements of the issues to be resolved in this matter.

## **IV. Statement of Facts**

Prior to hearing, the Parties stipulated to the following facts, which the Committee adopts as the facts of the case.

- 1) In the 1975-76 School Year, Ms. Strain was employed as a teacher by East Richland School District No. 1, Richland County, Illinois.
- 2) At the conclusion of the 1975-76 School Year, Ms. Strain resigned her teaching position with District No. 1.
- 3) Ms. Strain was not pregnant at the time she resigned her teaching position with District No. 1 in May of 1976.
- 4) Ms. Strain delivered her first child September 2, 1978.
- 5) Ms. Strain delivered her second child May 26, 1980.
- 6) Ms. Strain returned to teaching in the 1987-88 School Year.

## **V. Positions of the Parties**

40 ILCS 5/16-127(b)(5)(iii) allows TRS members to purchase optional service for:

... periods prior to July 1, 1983 during which a teacher ceased covered employment due to pregnancy, ... (Emphasis added).

It is Ms. Strain's position that the phrase "ceased covered employment due to pregnancy" should be interpreted to include ceasing covered employment to start a family.

It is TRS' position that § 16-127(b)(5)(iii) requires a member to have been pregnant at the time covered employment ceased or to have left employment due to complications arising out of a pregnancy.

## **VI. Discussion and Analysis**

It is a cardinal rule of statutory construction that the words used in a statute be given their plain and ordinary meaning. As stated in Potts v. Industrial Commission, 46 Ill. Dec. 172, 413 N.E.2d 1285 (1980):

In construing the intent of the legislature, we must look to the language of the statute (Totten v. State Board of Elections (1980), 79 Ill.2d 288, 291, 38 Ill.Dec. 137, 403 N.E.2d 225), and that language should normally be given its ordinary meaning (Peoria Savings & Loan Association v. Jefferson Trust & Savings Bank (1980), 81 Ill.2d 461, 468, 43 Ill.Dec. 712, 410 N.E.2d 845). (Potts at p. 174).

“Pregnancy” is defined in Webster’s Third New International Dictionary as “the condition of being pregnant; the state of being with young; gestation.” “Pregnant” is defined as “containing unborn young within the body.”

Based upon Potts, the Committee finds that § 16-127(b)(5)(iii) requires a member to have been pregnant (i.e., being with young; gestating) to be eligible to purchase optional service under the provisions of 40 ILCS 5/16-127(b)(5)(iii). Since Ms. Strain was not pregnant when she resigned her teaching position in May, 1976, she does not qualify for credit thereunder.

As further stated in People v. Kerans, 59 Ill.Dec. 225, 431 N.E.2d 726 (1982):

The primary rule in the interpretation and construction of statutes is that the intention of the legislature should be ascertained and given effect. Legislative intent is derived primarily from the language used in the statute. (Certain Taxpayers v. Sheahen (1970), 45 Ill.2d 75, 256 N.E.2d 758.) Where the language is certain and unambiguous, there is no need for judicial interpretation or construction (Illinois Racing Board v. Arlington Park Thoroughbred Race Track Corp. (1979), 76 Ill.App.3d 289, 32 Ill.Dec. 146, 395 N.E.2d 93.) and the only legitimate function of the courts is to enforce the law as enacted (Certain Taxpayers v. Sheahen, 256 N.E.2d at 764). As the supreme court has recently stated in People v. Haron (1981), 85 Ill.2d 261, 52 Ill.Dec. 625, 628, 422 N.E.2d 627, 630:

“\*\*\* it is not our function to declare that the General Assembly did not mean what the plain language of the statute imports, \*\*\*.”

It is a reviewing court’s duty to interpret the statute as it is, regardless of the court’s own opinion as to the desirability of the result from that

interpretation. People v. McCoy (1975), 29 Ill.App.3d 601, 332 N.E.2d 690. (Kerans at p. 227).

The Committee is constrained by the plain language of § 16-127(b)(5)(iii) and must enforce the statute as written. The desire to start a family is not a predicate to purchasing pregnancy leave optional service.

Ms. Strain asks the Committee to read § 16-127(b)(5)(iii) as if it stated:

... periods prior to July 1, 1983 during which a teacher ceased covered employment due to pregnancy or to attempt to start a family ...

However, as stated in Western Nat. Bank of Cicero v. Village of Kildeer, 167 N.E.2d 169 (1960):

Courts will not inject provisions not found in the statute however desirable they may appear to be. People ex rel. Honefenger v. Burris, 408 Ill. 68, 95 N.E.2d 882; People ex rel. Bondurant v. Marquiss, 192 Ill. 377, 61 N.E. 352. (Western Nat. Bank at p. 173).

The Committee is without authority to read the words into § 16-127(b)(5)(iii) necessary to grant the relief sought by Ms. Strain.

## **VII. Conclusion**

Based upon the foregoing, it is the Claims Hearing Committee's recommendation that the staff decision to deny Ms. Strain's claim for pregnancy leave credit be upheld.

## **VIII. Notice of Right to File Exceptions**

Exceptions to the Claims Hearing Committee's Proposed Decision must be filed within fifteen (15) days of receipt by the Petitioner. A Final Decision will be issued by the Board of Trustees after it has considered the Claims Hearing Committee's Proposed Decision and any exceptions filed by the Petitioner.